

# CALFED Bay-Delta Program

## Oversight and Coordination Multi-Year Program Plan (Years 6-9)

(State FYs 2005-06 to 2008-09; Federal FYs 2006 to 2009)

Implementing Agency:

California Bay-Delta Authority

The May Revision of the Governor's FY 2006 budget identifies three key activities for the CALFED Program that are to be accomplished by November 1, 2005. They are: an independent program and fiscal review; a re-focusing of the efforts of the California Bay-Delta Authority and the other CALFED state agencies; and the development of an action plan for long-term financing.

The outcome of these three activities likely will have considerable impact on how the CALFED Bay-Delta Program is implemented and financed in succeeding years. Therefore, although this Program Plan describes activities that are anticipated to occur during the next four years, the Authority is being asked to approve it based only on those activities scheduled to occur during FY 2006.

July 2005



# Goals and Objectives

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## **Goals and Objectives:**

The California Bay-Delta Authority oversees and helps coordinate the activities of the 24 State and Federal agencies working cooperatively through the CALFED Program to improve the quality and reliability of California's water supplies while restoring the Bay-Delta ecosystem. The California Bay-Delta Authority Act of 2003 established the Authority as the new governance structure for CALFED and charged it with providing accountability, ensuring balanced implementation, tracking and assessing Program progress, using sound science, assuring public involvement and outreach, and coordinating and integrating related government programs. The staff is guided by the Authority and helps coordination amongst the implementing agencies. As an essential part of implementation, oversight and coordination is a vital component of the CALFED process, providing a forum for discussion, public accountability, and assisting in Program integration. The coordination between the state and federal agencies is necessary to achieve balanced implementation of the 11 program elements and is made easier by the oversight provided by the staff at the Authority.

The Authority's responsibility is to oversee and coordinate integrated and balanced implementation of the CALFED Program. In order to achieve this, the Authority is responsible for many program-wide activities including: financing, Program tracking, regional coordination, public information and outreach, providing support to the Authority and the California Bay-Delta Public Advisory Committee (BDPAC and its subcommittees, coordinating environmental justice and tribal activities, water management, annual and multi-year program planning, and preparing an annual report of progress and balance.

## **Goal - Financing:**

In December 2004, the Authority Board approved a Finance Plan for all aspects of the CALFED Program by unanimous vote. A fundamental priority of the CALFED Program is to maintain a balanced and integrated Program. There are four equally important objectives, (water supply reliability, levee system integrity, water quality, and ecosystem restoration), implemented through 11 program elements, that need to move forward together to ensure overall Program success. In the Resolution 04-12-03, the Authority Board committed Authority staff to continue to work with State and Federal administrations, implementing agencies, stakeholders, and the Legislature and Congress on refining the details of the Plan and to bring relevant issues back to the Authority and BDPAC for further consideration.

### **Goal - Program Tracking:**

A critical component of the CALFED Program is program-wide tracking of funding, schedules and performance. The goal is to provide a program-wide summary of progress for the Authority, BDPAC, and the public. The information collected through program tracking assists in maintaining program-wide balance and integration and is used both in the multi-year program plans and in the annual report.

- Track the progress of program projects and activities and assess overall schedule and funding performance of the CALFED Program.
- Provide data to effectively review and modify, as needed, the Program's timelines and activities to meet the CALFED Program's overall goals and objectives.
- Review and report annually the state and federal funding for each of the program elements.

### **Goal - Regional Coordination:**

The CALFED Program is committed to the concept of local partnerships and regionally based implementation. Regional Coordinators, selected from within the region itself, help to enhance two way communications between the region and various elements of the Program.

- Provide assistance, to the implementing agencies responsible for individual program elements, related to regional implementation and integration of Program activities.
- Provide outreach relative to the CALFED Program on a regional level.
- Seek input from the regional stakeholders and interests on what the regional needs are and how the CALFED Program can help address these needs.

### **Goal - Public Information and Outreach:**

The CALFED Program is founded on the principle of bringing greater transparency, public involvement, and accountability to Program implementation and to the decision-making process. Strong two-way communication and public information bring this principle to life. Objectives for public information include: fostering understanding and support for the Program from the public, political leaders, and interested parties, communicating overall program and individual program element objectives, and providing continuously updated information about program-wide and project-specific developments including public involvement opportunities, funding, progress and accomplishments.

The following goals are used in the public outreach effort to support the objectives:

- Engaging media through events and news releases to highlight Program activities, accomplishments and foster support.
- Having Program materials available for interested parties and the public at various venues across the state including related conferences and exhibits.
- Providing easy access to Program information through the internet.

- Providing electronic monthly newsletters and electronic list serves to interested parties and the public to disseminate Program activities and updates.
- Creating printed materials for a variety of audiences to share and foster support the goals, accomplishments, and challenges of the CALFED Program and foster support.
  - Fact Sheets
  - Presentations
  - Regional Information
  - Annual Report

**Goal – Support for the Bay-Delta Authority and California Bay-Delta Public Advisory Committee:**

The Authority, composed of public members, representatives of state and federal agencies, and members of the legislature, is responsible for overseeing the implementation of the CALFED Program. The Authority, established by legislation enacted in 2003, provides a permanent governance structure for the collaborative state-federal effort that began in 1994.

The California Bay-Delta Public Advisory Committee (BDPAC) is composed of 30 public members appointed by the Secretary of the Interior, in cooperation and consultation with the Governor of California, representing various areas of expertise and stakeholder groups. The BDPAC is a Department of the Interior Federal Advisory Committee established under the Federal Advisory Committee Act (FACA) for the purpose of providing recommendations to the Secretary of the Interior, other participating Federal agencies, the Governor of California, and the Authority on implementation of the CALFED Program.

Nine subcommittees were established under the BDPAC, for the purpose of recommending courses of action on topics deemed critical to the BDPAC. Each subcommittee has broad public membership and is expected to address stakeholder and agency concerns and report its findings and recommendations to the full BDPAC. These subcommittees are an important forum for public transparency, the ability for discussion of issues and concerns by the public, and an arena for interaction with the implementing agencies that provide updates and information to the public at large.

Specific staff objectives are:

- Support and assist the Authority so that it can carry out its statutorily required mission to advise and make recommendations on issues related to the Program and any of its processes, projects, or programs.
- Support and assist the BDPAC so that it can carry out its Federally-chartered mission in providing recommendations to the Secretary of the Interior, other participating Federal agencies, the Governor of California, and the Authority Board on Program implementation, including priorities, integration, and balance.

### **Goal - Environmental Justice:**

A commitment to address Environmental Justice (EJ) communities and populations at both the Programmatic and project levels is included in both the Record of Decision and the California Bay-Delta Authority Act. Part of the oversight and coordination function of the Authority is to help implementing agencies incorporate environmental justice into their program implementation and provide a forum for concerns to be discussed. The ROD calls for the integration of EJ across all program elements. In order to meet this requirement close collaboration is required among all program elements to consider EJ concerns when raised, and to incorporate EJ concepts and principles when appropriate. The Environmental Justice subcommittee works with other subcommittees and programs to provide guidance on environmental justice. This past year was the first time specific "environmental justice" sections were included in the various program plans. This provided a more structured opportunity to discuss EJ concerns with a specific programmatic focus. Review and commentary on all CALFED Program Plans, under the direction of the EJ Coordinator, is now a regular activity of the EJ stakeholders and subcommittee members.

The term "Environmental Justice" was derived by minority and low-income communities seeking protection from disproportionate risks and the cumulative impacts of environmental hazards that limits their quality of life. Environmental Justice is firmly established in federal and state law, with California being among the leaders in both integrating and incorporating EJ statewide. The CALFED Program and its participating agencies are committed to seeking fair treatment of people of all races, cultures, and incomes, such that all segments of the population shall enjoy the benefits of the CALFED Program activities, and none bear a disproportionately high or adverse health, environmental, social or economic impact resulting from CALFED programs, policies, or actions. The CALFED Program's Solution Principles relate directly to the principles of EJ: reduce conflicts in the system, be equitable, be affordable, be durable, be implementable and have no significant redirected impacts. Full integration of EJ across the programs also contributes to program balance, as required by the ROD.

Specific objectives are to:

- Ensure meaningful and substantive participation of community-based organizations and EJ groups in CALFED Program planning, Program implementation, and decision-making processes.
- Develop and implement a CALFED program-wide EJ education and technical assistance program.
- Develop tools through training to increase capacity of state and federal agencies to identify, understand, and evaluate EJ issues.
- Develop EJ goals and objectives for each program area, including identifying and developing specific methods to address and mitigate EJ impacts.
- Collect and analyze additional geographic information to assist in the identification of EJ impacts.
- Ensure effective participation on technical and advisory workgroups by members of potentially affected and/or adversely impacted populations.

**Goal – Tribal Coordination:**

The Record of Decision, the Authority’s implementing statute, and the Federal CALFED Bay-Delta Authority Act include a commitment to coordinate with tribal governments as part of Program implementation. Part of the oversight and coordination function of the Authority is to help implementing agencies address tribal concerns associated with their implementation activities.

Coordination will comply with the Bureau of Reclamation’s Indian Policy that: acknowledges and affirms the special relationship between the United States and Federally recognized Indian tribes; and actively seeks partnerships with Indian tribes to ensure that tribes have the opportunity to participate fully in the CALFED Program as they develop and manage their water and related resources.

The tribes have been involved with CALFED Program for a number of years and currently are represented on BDPAC. Tribes have been working to protect and preserve Indian Trust Assets since CALFED’s beginnings. Tribes are very aware of stewardship concepts and have formed partnerships with many agencies and environmental groups to promote such concepts and on-the-ground projects. The oversight and coordination aspect of CALFED provides opportunities for cooperation and coordination to occur.

Specific objectives are to:

- Ensure consistency in interpretation and application of the CALFED Program Record of Decision commitments pertaining to Tribal Trust Assets.
- Develop tribal goals and objectives for each program area, including identifying and developing specific methods to address and mitigate environmental impacts.
- Work closely with the Statewide Native American Liaison Subcommittee on developing a draft “Statewide Policy Initiative on Working with California Indian Tribes.” This initiative is being directed by the Governor’s office.
- Create Tribal Water Council to work closely with the Tribal Coordinator and implementing agencies in addressing tribal issues and concerns of CALFED programs.
- Ensure effective tribal participation on technical and advisory workgroups.
- Provide technical assistance to the implementing agencies,
- Update Tribal webpage and produce other outreach materials to enhance two-way communications with tribal communities on projects and programs.
- Contact and meet with tribes on an individual basis to brief them on CALFED projects that may potentially impact their tribal trust assets.
- Establish a tribal reference section within the California Bay-Delta Authority library.
- Provide outreach and grant opportunities that will enable tribes to participate in CALFED programs.

### **Goal – System-wide Water Management:**

The objective of CALFED’s water management (also called water supply reliability) activities is to reduce the gap between water supplies and demands, and to improve the reliability of California’s water supply within the context of unpredictable hydrology and the competing needs of fish and wildlife and other users. The Authority’s staff provides oversight and coordination for CALFED water management activities, with a focus on assessing the system as a whole, consistency in evaluating water supply projects and optimizing the operation of the system to achieve maximum balanced benefits.

Put simply, the Authority is where the issues, expectations, and results of the Water Management activities come together. For example, implementing agencies are preparing estimates of future water demand under different water conservation and recycling scenarios; simultaneously, other implementing agencies are conducting complex modeling studies to estimate how proposed surface storage projects will meet future demands. The Authority’s Water Management team helps bring these two technical worlds together so that the demand information used in the storage modeling will be consistent with water conservation projections.

The Authority’s staff also coordinates common assumptions activities. The common assumptions effort involves the development of a unified set of data and modeling tools for conducting water management analyses including surface storage investigations modeling.

### **Goal - Annual and Multi-year Program Planning**

Each year the Authority oversees and coordinates the preparation of annual and multi-year program plans for the CALFED Program elements. The program plans describe what has been accomplished, identify issues or problems, and propose steps for resolving the issues; identify available funding and additional funding needs, and ensures cross program integration and balance is occurring in the Program.

Comments on the draft plans are solicited from the BDPAC subcommittees and the public. BDPAC subcommittees discuss relevant program plans and help identify outstanding issues within that element. The subcommittees are encouraged to ask questions of the implementing agency staff prior to submitting their comments and recommendations to BDPAC. BDPAC reviews the program plans and makes a recommendation to the Authority. The Authority takes into consideration the BDPAC’s recommendations as it arrives at a decision on the program plans.

Due to the increasing demands on the programs and the decreasing availability of funds, it is vital for the programs to identify program priorities and gaps. One of the tools that the Authority staff uses to help identify gaps within each program is by working with the agencies to track progress and develop performance measures for all elements of the Program. Furthermore, each plan addresses integration of programs and discusses funding requirements and availability.

**Goal - Annual Report of Progress and Balance:**

The ROD, the California Bay-Delta Authority Act of 2003, and the Federal CALFED Bay-Delta Authorization Act of 2004 require implementation of a balanced program. Finance planning, regional profiles, annual report, and the program plans all provide information helpful to assessing the status of the Program, transparency of the CALFED process, and assist in the discussion of balance and integration.

The Annual Report provides a “look back” at the accomplishments of the Program and helps identify gaps where the Program may need to focus. The Annual Report details the status of implementation for all elements of the CALFED Program and sets the stage for projects in the coming year. Included in the report is the annual Statement of Progress, which summarizes the work of the Authority and the implementing agencies during the past fiscal year and the anticipated activities for the coming year.

The California Bay-Delta Authority Act requires that the Authority “on or before December 15 of each year, submit a report to the Governor, the Secretary of the Interior, the Legislature, and the Congress of the United States that describes the status of implementation of all program elements for the prior fiscal year.” The Federal CALFED Bay-Delta Authorization Act also requires the Secretary of the Interior, in cooperation with the Governor, to review progress no later than November 15<sup>th</sup> of each year and to submit a report no later than February 15<sup>th</sup> of each year to the appropriate authorizing and appropriating committees of the Senate and the House of Representatives.

# Accomplishments

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Progress is being made on all tasks under Oversight and Coordination.

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## Financing

The CALFED Bay-Delta Program Finance Plan was approved by the Authority by unanimous vote in December 2004 and is available online at:

[http://www.calwater.ca.gov/FinancePlanning/CBDA\\_Final\\_Finance\\_Plan\\_1-23-05.pdf](http://www.calwater.ca.gov/FinancePlanning/CBDA_Final_Finance_Plan_1-23-05.pdf).

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## Program Tracking

In January 2005, Authority staff compiled a comprehensive state/federal Cross-Cut budget report that is displayed in the Governor's budget for informational purposes. The Cross-Cut budget report covers prior-year actuals, current-year estimates, and budget-year proposals which identify, by responsible agency, all expenditures within the state and federal governments used to achieve the objectives identified within the CALFED Program. The Cross-Cut budget report is updated throughout the year as numbers are updated through the federal and state budget process.

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## Regional Coordination

Conducted outreach to update regional groups regarding CALFED Program activities and working with regional interests to identify regional needs. Funding continues to be provided to two regional forums: the Southern California Water Dialogue and the Association of Bay Area Governments (ABAG) CALFED Task Force.

Prepared draft regional profiles for each of the regions, in coordination with DWR's Bulletin 160 staff. Refining these documents as part of program planning. Updated regional brochures and region-specific summaries of interests and accomplishments for the annual reports.

Worked with Delta Protection Commission (DPC) to identify opportunities to improve communications; regional interests in the Bay Area to develop a framework for an integrated regional water management strategy for the region; and the Sacramento River Conservation Area Forum (SRCAF) to investigate potential policy changes associated with agricultural land converted to habitat that may help to improve landowner assurances for neighboring landowners and lessen conflicts among stakeholders.

Worked with the DPC, its CALFED committee, stakeholders, CALFED Program managers and Science staff to identify key scientific uncertainties and help identify approaches to answering those uncertainties and integrating the answers into planning and implementation of projects in the Delta. The major focus being the Delta Improvement Package and the Delta Regional Profile. Gave presentations on the Delta and CALFED programs and projects to BDPAC and its subcommittees, stakeholder groups and educational groups throughout the region to ensure support and integration of CALFED and local programs in the Delta.

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## Public Information and Outreach

Six news releases and two advisories were sent to announce public meetings, program and project events and other relevant information; Assisted with three releases sent by other agencies.

Numerous briefings and presentations were given at water conferences and related events sponsored by various interests throughout the year.

Eight electronic newsletters were completed, posted on the web and distributed to the list serve.

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Continuous content updates to web site. New additions include: separate legislative page, new tribal web pages; "CALFED in the News" and new science board pages.

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Updated the CALFED General Brochure

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### **Bay-Delta Authority and California Bay-Delta Public Advisory Committee**

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Supported Federal authorization of the Program and additional state and federal financing of the California Bay-Delta Program.

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Supported 6 meetings of the Authority Board. Coordinated presentations, drafted meeting notices and resolutions, and coordinated with agencies to perform actions directed by the Authority Board.

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Supported 5 meetings of the full BDPAC and the numerous meetings held by the nine BDPAC Subcommittees: Delta Levees and Habitat, Drinking Water, Ecosystem Restoration, Environmental Justice, Steering Committee, Watershed, Water Supply, Water Use Efficiency, and Working Landscapes.

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### **Environmental Justice**

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EJ in the Science Conference - Established the first Environmental Justice Special Session at bi-annual CBDA Science Conference entitled, "Data and Advocacy – What is the role for Environmental Justice?". Approximately 100 people attended the half-day session, many from the Bay Area whose attendance was made possible by support from the Science Program.

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EJ Guidelines activity – Subcommittee drafted program-wide objectives and specific program-by-program recommendations. The document once approved by BDPAC/Authority will be used to help guide Program Plan discussions

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Subcommittee meetings in communities - Conducted EJ subcommittee meetings in Oakland, in partnership with CALFED project grantee, *Oakland Releaf*, and in North Richmond at the Heritage House. These meetings were well attended by community members and exemplified an effective subcommittee meeting in an affected community. Both meetings involved site visits, presentations and deliberative actions on EJ activities related to Program Plans and the EJ Guidelines activity.

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CalEPA EJ Action Plan –The plan provides recommendations to address precautionary approaches, cumulative impacts, public participation/ community capacity building, and incorporation of EJ in the Governor's Environmental Action Plan. <http://www.calepa.ca.gov/EnvJustice/>

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GIS mapping project - Working with the Watershed Program and California Department of Fire and Forestry Protection to produce GIS data sets and eventual mapping of key CALFED project areas in EJ and Tribal communities.

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Mercury Fish Project Steering Committee - Working with ERP grantee, San Francisco Estuary Institute, on a steering committee that is examining mercury contamination in the Bay Delta fishes and improving public awareness, outreach and education to affected communities.

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## Tribal Coordination

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Established part-time Tribal/Environmental Justice Intern to assist Tribal Coordinator.

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Conducted tribal briefings/tours, in coordination with the Bureau of Reclamation and Department of Water Resources:

- April 2004- Field tour of Upper San Joaquin Basin Storage Investigation (USJBSI) proposed project sites. Frank Perniciaro, Bureau of Reclamation (Reclamation), Native Affairs Office provided an overview of the tribal coordination on USJRBSI to date. Reclamation Consultant, Bill Swanson, MWH gave an overview of the CALFED program and the reason Reclamation is studying storage of San Joaquin River Water. Issues and concerns raised by the tribes: the need for proper tribal consultation protocol; tribes should consider advocating for an amendment to the Central Valley Project Improvement Act (CVP) to provide for the use of CVP water in this watershed; Reclamation should tell tribes if the will or will not benefit; non-Indians need to listen and understand the tribes value system; projects such as these encourage urban sprawl and increases environmental degradation; Reclamation should assess this project from the perspective of historic climate changes in the area; local governments do not always consider the environmental, archaeological or cultural impacts in their communities; tribes will not benefit from USJRBSI ; involve local landowners in USJRBSI; and this area has historical, sacred and cultural significance to the tribes and inundating the area is a grave concern.
- October 2004 – Overview of the Upper San Joaquin Basin Storage Investigation (USJBSI). MWH did an excellent job explaining the nuances of each storage option. Issues and concerns raised by the tribes: further discussion needs to take place regarding the assignment of firm supply of water to contractors and the ability to subcontract from these contractors; Big Sandy Rancheria is interested in any new water derived from conjunctive management; North Fork Rancheria is noticing water quality issues that will affect future water supplies and are impacting the health of the Willow Creek Watershed a major tributary to the San Joaquin River; add tribes, FERC, Indian Health Service and State Historical Preservation Office to the list of “cooperating agencies”; a formal MOU between Reclamation and the tribes that 1) have an interest in the studies and 2) are in the USJBSI project area. The general consensus was that more gatherings like this would be beneficial to the local tribes.

An official letter from the Bureau of Reclamation was sent out to tribes to formalize the MOU regarding the USJBSI.

- March 2004 –Overview of Economic and Social Considerations in Reclamation’s Feasibility Studies. The meeting was held at the Colusa Indian Rancheria. Tribal issues and concerns: outmigration; education; traditional medicinal plants; transportation; health; and community viability.
  - July 2004- Met with the Winnemem Wintu Tribe to discuss the issues of the tribe. Action items for Reclamation: 1) Flow Chart of Section 106 process with annotations of when the Winnemem Wintu can have input; 2) Notes of the two day meetings and tour; Fish study including McCloud River Analysis; 3) Copies of the 1941 Act regarding the acquisition of Indian lands for the Central Valley Project and the 1937 Act authorizing Shasta Dam; 4) a List of Cultural Resources Laws, 5) express to Assistant Solicitor Alf Brandt the Winnemem Wintu’s concerns about the effects the 1981 Indian Cemetery transfer to BLM had on federal recognition; 6) NCA to search Red Bluff realty files for information on Indian lands or Winnemem Wintu documents, and share information by the first week of August; 7) provide complete set of inundation maps for the SLWRI. Shasta area inventory report which includes inundation maps for the lake area will be provided to the Winnemem Wintun in the August 11<sup>th</sup> workshop.
  - September 12, 2004 - The Winnemem Wintu conducted a “ceremonial war dance” at Shasta Dam. The war dance was defined as a “religious and sacred ceremony” and that the Winnemem Wintu had no intent to be close to any (restricted access) structures or facilities at the Dam. Negotiations between Reclamation and the Winnemem Wintu took place to obtain a permit to hold the ceremonial war dance. A 12-minute video was made of the ceremonial war dance and shown at several venues in the Bay Area and Sacramento.
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#### Tribal outreach:

- Presented CALFED tribal program to Lake County Hinthl Environmental Resource Consortium.
- Tribal Coordinator invited to Big Valley Rancheria Water Rights meeting to discuss tribal water rights strategies with County of Lake.
- Attended monthly Statewide Native American Liaison's meetings to discuss broad issues of tribes within the state agencies.
- Participated in the coordination of the annual California Indian Days at the State Capitol. Organized with CBDA staff in setting up an outreach CALFED booth at CA Indian Days. A slide show of the event is posted on the CBDA tribal web page.
- Shared and disseminated relevant tribal water information to state water agencies upon request.
- Sent grant workshop postcards to Federally recognized Tribes and non-federally recognized Tribes in coordination with Department of Water Resources and the Native American Heritage Commission.
- Hosted a Tribal Briefing on Senate Bill 18, Chapter 905 Burton – Traditional tribal Cultural Places. This bill was passed in September 2004. The briefing was held to gather additional comments from tribes on Tribal Consultation Guidelines (Interim). A panel discussion among the California State Native American Heritage Commission and the State Office of Planning and Research was held with tribes to discuss, in detail, questions and comments to be incorporated into SB 18. Approximately 50 tribal representatives and other interested parties attended.
- Coordinated four Tribal Grant Workshops with CBDA, DWR, Bureau of Reclamation, and State Water Resources Board Tribes in Northern, Central and Southern California attended. Three of the workshops were held on tribal land and the fourth off –reservation. The tribes found the grant workshops useful and plan on applying during the next grant cycles, especially after being more informed how these grants can benefit the tribes.
- Completed CBDA Tribal Web page [http://calwater.ca.gov/tribal/tribal\\_home.shtml](http://calwater.ca.gov/tribal/tribal_home.shtml)
- Initiated efforts to develop a tribal reference library. There are several videos, books, and water investigation studies available.
- Worked closely with Department of Health Services on establishing tribal representation on Steering Committee for the SF Estuary Fish Mercury Project.

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#### Water Management

Participated in activities on common assumptions. Common assumptions is developing a unified set of data and modeling tools for conducting water management analyses including the Storage Investigations modeling.

Coordinated activities on the update of the State Water Plan (Bulletin 160) and the CALFED Regional Profiles.

Coordinated activities for the four-year comprehensive review of the water use efficiency element. This activity included agricultural and urban conservation, as well as recycling and desalination.

Coordinated planning activities that optimize conveyance in the Delta area that will improve water supply reliability for in-Delta and export users, support continuous improvement in drinking water quality, and complement ecosystem restoration.

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#### Annual & Multi-year Program Plans

The Authority approved the Multi-year Program Plans for years 5-8 in August 2004.

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#### Annual Report on Progress and Balance

The Authority approved the Statement of Progress and Accomplishments for the 2004 Annual Report to the Legislature and Congress in October 2004.

The Annual Report was completed March 2005. The report was distributed to CBDA's general mailing list and the state legislature. The Secretary of the Interior submitted the report to the appropriate authorizing and appropriating committees in the United States Congress.

### Tasks on Schedule:

#### Environmental Justice

- Mercury Fish Project Steering Committee - Working with ERP grantee, San Francisco Estuary Institute, on a steering committee that is examining mercury contamination in the Bay Delta fishes and improving public awareness, outreach and education to affected communities.
- GIS mapping project - Working with the Watershed Program and California Department of Fire and Forestry Protection to produce GIS data sets and eventual mapping of key CALFED project areas in EJ and Tribal communities.

### Tasks not on Schedule:

#### Public Information and Outreach

- Fact sheets on specific Program or project information were not completed and posted on the website. Resources not available to dedicate to this effort.

#### Environmental Justice

- Selection and approval of BDPAC appointed co-chair and formal EJ subcommittee membership.
- EJ Training Program / Agency capacity building.
- Regular EJ subcommittee meetings, workshops, and related activities in affected communities.
- Design and coordination of next phase of Lake County Tribal EJ Forum.

# Program Structure



Agency	Roles and Responsibilities
California Bay Delta Authority (Authority)	<ul style="list-style-type: none"> <li>Oversight and coordination of activities of the 25 State and Federal agencies with implementation responsibilities for the CALFED Bay-Delta Program and management of the Science Program element.</li> <li>Develop policies and make decisions at program milestones and provide coordination to achieve balanced implementation, integration, and continuous improvement in all program areas.</li> <li>Tracks progress of all Program projects and activities and assesses overall achievement of the goals and objects of the CALFED Program.</li> <li>Modify as needed, the Program's timelines and activities.</li> <li>Communicate with Congress and the Legislature on Program progress, answer legislative inquiries, review and respond to legislative proposals, and review and submit legislative proposals</li> </ul>
California Bay-Delta Public Advisory Committee (BDPAC)	<ul style="list-style-type: none"> <li>BDPAC makes recommendations to the Secretary of the Interior, other participating Federal agencies, the Governor, and the Authority on issues related to implementation of the Program.</li> </ul>
BDPAC Subcommittees	<ul style="list-style-type: none"> <li>Develop recommendations to the full BDPAC on issues related to the implementation of the Program.</li> <li>Gather information, conduct research, analyze relevant issues and facts, and draft proposed position papers for deliberation by the full BDPAC committee.</li> </ul>
Implementing Agencies	<ul style="list-style-type: none"> <li>Responsible for implementing the programs as well as integrating science, environmental justice, and tribal relations within the programs.</li> </ul>
Agency Coordination Team (ACT)	<ul style="list-style-type: none"> <li>All CALFED agencies. The ACT is a forum for coordination and cooperation for the implementing agencies to discuss Program issues.</li> </ul>

# Major Activities

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## Financing

**Finance Plan** –Year 6 will focus on continued refinement and updating of CALFED Program financing. Staff will provide information as requested to support the independent review of CALFED financing and program progress. Staff will update cost estimates and information on new and available funding to meet the Governor's 2005 May Revise plan for a 10 year action plan. Areas of focus will be on federal funding priorities, new revenue sources associated with water user fees/contributions and possible state revenues

**Funding:** GF

**Schedule:** Dependent on actions in Year 5 regarding new fees and state revenues

## Program Tracking

**Program Tracking** - Continued maintenance of the database for Program wide expenditures.

**Funding:** GF

**Schedule:** Ongoing

**Cross-Cut Budget** – Several times during the year, Authority staff update the comprehensive state/federal Cross-Cut budget report which is used for the CALFED Annual Report, the Governor's Budget and the Federal Budget. The Cross-Cut budget covers prior-year actuals, current-year estimates, and budget-year proposals which identify, by responsible agency, all expenditures within the state and federal governments used to achieve the objective(s) identified within the CALFED Program.

**Funding:** GF

**Schedule:** January, March, July, Sept to reflect state and federal proposed budgets and final budgets.

## Regional Coordination

**Regional Profiles** - In coordination with the Bulletin 160, Regional Profiles will be prepared and presented to the Bay-Delta Authority for their consideration.

**Funding:** GF

**Schedule:** Completion of draft regional profiles August 2004

Continue to communicate with local interests, coordinate the concerns and interests of local stakeholders with the implementing agencies, work with the CALFED Program and projects in a region to increase integration between the program elements (such as the Delta Improvements Package), and assure that implementation addresses regional goals and objectives at the same time that statewide goals are addressed. Continue to work with the Independent Science Board to help identify key scientific uncertainties relative to projects and programs in the Delta, and help design a systematic approach for incrementally answering those questions and integrating the answers into planning and implementation. Year 5 efforts will focus on further developing regional information to reach state and

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federal legislators who need to understand the Program and its accomplishments and benefits to all regions of California.

Continuing involvement on the Northern Sacramento Valley Water Forum as a co-chair, which is a volunteer group of representatives from seven valley counties. The focus of this group is the general education of the public on water and resource related issues and topics through the provision of panel discussions of experts in the topic area.

**Funding:** GF

**Schedule:** Ongoing.

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### Public Information and Outreach

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**Information and Outreach** – Continue to develop outreach materials including fact sheets on specific projects and topics within the Program. Presentations are continually developed for various public groups on the CALFED Program averaging 12-20 per year. Opportunities to display Program information through conferences and exhibits will be pursued in creative ways due to budget constraints.

**Funding:** GF

**Schedule:** Ongoing.

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**Internet Communication** – Efforts continue to change the web page into a dynamic and user-friendly format where the latest information can be obtained regularly and with ease to the user. All new products developed are placed on the web for public access. A new tribal web section is now available.

**Funding:** GF

**Schedule:** Ongoing

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**Information and Outreach** – Electronic newsletters (e-news) will continue to be prepared and distributed via a listserve giving current updates on program happenings, specific projects and public meetings to the public and interested parties. More information can be found at <http://calwater.ca.gov/Newsroom/NewsroomMonthlyUpdate.shtml>. Interested parties can sign up for e-news on the list serves.

**Funding:** GF

**Schedule:** Average 10 per year.

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**Information Dissemination** – Continue to maintain sixteen list serves and use the list serves to send out program information specific to the requestors' interests via email. Subscribers can add, delete or change their information through the web site. Information options and sign-up available at <http://calwater.ca.gov/ListServe/listsub-1.asp?Choice=1>.

**Funding:** GF

**Schedule:** Ongoing

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## Bay-Delta Authority and California Bay-Delta Public Advisory Committee

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**Authority and BDPAC Support** – The Authority will continue to meet every two months to provide oversight for the CALFED Program. The BDPAC will continue to meet at least quarterly to make recommendations to the Secretary of the Interior, other participating Federal agencies, the Governor, and the Authority regarding Program integration and balance.

**Funding:** GF

**Schedule:** Bi-Monthly/Quarterly.

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**Subcommittee Support** – BDPAC subcommittees will continue to meet regularly and provide advice and recommendations to the BDPAC committee. The subcommittees are a useful and important forum to discuss stakeholder concerns and provide public transparency. The staff of the Authority will continue to attend subcommittee meetings along with the implementing agencies to hear public concerns and provide updates and information.

**Funding:** GF

**Schedule:** Monthly.

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**Meeting Support** – Support for the Authority and BDPAC meetings each year involve preparing agendas in coordination with the Chair, Authority staff, individual program managers and the Agency Coordinating Team (representing the 24 state and federal CALFED agencies), compiling staff reports and presentations, duplicating meeting materials, and distributing to members as well as more than 600 persons who have requested non-electronic copies of the meeting packets. In addition, program managers and Authority staff prepare and distribute agendas and meeting notices for the nine BDPAC subcommittee meetings, each of which meets at least 10 times a year. They also prepare meeting materials and summaries, manage correspondence, coordinate audio-visuals and IT support for all Authority and BDPAC functions, and perform other duties in support of the subcommittees.

**Funding:** GF

**Schedule:** Bi-Monthly.

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## Environmental Justice

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**CALFED EJ Work plan** – Develop an annual EJ work plan to guide implementation activities and ensure meaningful public participation among CBDA agencies, community-based organizations, and EJ interest groups. The current plan can be seen at <http://www.calwater.ca.gov/EnvironmentalJustice/EnvironmentalJustice.shtml>

**Funding:** GF

**Schedule:** 2005 - 2008

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**California Department of Health Services Environmental Health Tracking Program (EHTP)** – work with planning consortium to develop a comprehensive plan for a standards-based, coordinated, and integrated system, at the state level, that enables public health actions through linkage, monitoring, reporting, and communication of health effects and environmental hazards and exposure data  
<http://www.catracking.com/>

**Funding:** GF

**Schedule:** 2005-2008

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**Clearlake Mercury Project** –provide support to local Tribal efforts to assess and report on current levels of Mercury contamination and related impacts on the community. Capacity Building workshops and technical assistance will be provided to assist community members to better understand the Mercury problem and begin to address remedial steps.

**Funding:** GF

**Schedule:** 2005-2007

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**Environmental Justice Outreach** - Convene Regional EJ Subcommittee meetings in selected local communities within CALFED solution area. Conduct EJ workshops and training within the Authority and communities within CALFED solution area.

**Funding:** GF

**Schedule:** Workshops scheduled beginning of November 2004 thorough June 2005 depending on the availability of funds. Local EJ Subcommittees scheduled for September 2004 through May 2005 depending on the availability of funds.

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**Technical Assistance** - Coordinate Environmental Justice concerns among the implementing agencies and provide outreach and technical assistance. The EJ coordinator and the implementing agencies will develop developing EJ goals and objectives for each program area and implement strategies to meet annual and multi-year objectives in the multi-year program plans.

**Funding:** GF

**Schedule:** 2005-2006

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**EJ Training** – provide CALFED and agency staff basic EJ training as developed by USEPA. The training will provide participants with the underlying history, knowledge, tools, and approaches to EJ.

**Funding:** GF

**Schedule:** 2005-2006

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### **Annual Report of Progress and Balance**

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**Progress and Balance** – BDPAC and the Authority will discuss the progress of the Program and whether its implementation is balanced across all Program areas.

**Funding:** GF

**Schedule:** BDPAC – September 2004, Authority – October 2004.

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**Annual Report** – Year 5 Annual Report will be prepared, printed and distributed. The report will describe achievements, successes, and program gaps. The Annual Report uses information contained in the program plans to help identify balanced progress in meeting Program goals. The Authority submits the Annual Report to the Legislature and the Secretary of the Interior submits it to the U.S. Congress.

**Funding:** GF

**Schedule:** March 2006.

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### Tribal Relations

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**Tribal Outreach** – will include tribal briefings, workshops and participation at tribal environmental conferences throughout California. Continue updating the development of the tribal section of the CALFED website and the development of tribal-specific Prepare CALFED brochures and outreach information to help tribes participate in CALFED grant programs. Continue recruiting tribal participation and representation on various water-related committee's that affect tribal water resources.

**Funding:** GF

**Schedule:** CALFED presentation at California Indian Summit, September 2005; CALFED outreach booth at Annual USEPA Tribal Conference, October 2005; Storage Project Tribal Briefing meetings – quarterly.

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**California Tribal Water Council (CTWC)** – Recruit potential tribal representatives to participate in developing this Council for a platform to address water related issues on CALFED projects. The CTWC will also gain insight of CALFED programs and the availability of technical assistance.

**Funding:** GF

**Schedule:** Tribal recruitment to begin May 2005, anticipate CTWC to initiate first meeting in July 2005 and tentatively schedule quarterly meetings thereafter.

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**Grant Opportunities** – Continue outreach on CALFED grants. Coordinate with other implementing agencies to conduct grant workshops in a timely manner and to have implementing agencies provide technical assistance where needed. Start outreach on grant solicitation August/December 2005.

**Funding:** GF

**Schedule:** : Annually (Years 2006-2009)

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**Tribal Training** - Develop training and education materials for CALFED Program staff, the Authority, and implementing agencies to understand tribal government issues and concerns. Coordinate with CALFED Drinking Water Quality program to provide training on public water and wastewater system treatment technology. Coordinate with State Water Resources Board to obtain funding to conduct Tribal Government training on working with state water agencies.

**Funding:** GF

**Schedule:** Annually (Years 2006 – 2009). Drinking Water Quality Training: Tentatively October/December 2006, 2008; Tribal training tentatively June/July 2005.

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**Technical Assistance** - Continue to work with implementing agencies on CALFED water projects that impact tribal trust assets and to identify and develop methods to address and mitigate environmental impacts. Provide technical assistance to implementing agencies on opportunities to engage the tribes in implementation activities. Continue the development of the tribal reference section within the California Bay-Delta Authority library. Coordinate with Water Quality Program to provide technical assistance on water treatment facilities to tribes upon request.

**Funding:** GF

Schedule: Annually (2006-2009)

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**Statewide Initiative Policy** - Work with the Statewide Native American Liaison's to develop a Draft Statewide Initiative Policy on Working with California Indian Tribes for state agencies.

**Funding:** GF

Schedule: Draft completed within one year upon startup of first meeting to be held in March 2005. Anticipated completion of Draft Initiative in March 2006.

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### Water Management

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**Common Assumptions** – Contribute to activities and data exchange for Commons Assumptions including activities on the plan formulation of the common assumption activities to develop a unified set of data and modeling tools for conducting water management analyses including the storage investigation modeling.

**Funding:** GF

Schedule: Summer 2006

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**Coordination with Bulletin 160** - Coordinate activities and exchange data between the Storage, Water Use Efficiency, Regional Profiles, and Bulletin 160.

**Funding:** GF

Schedule: Ongoing.

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**Coordination of the Four-year Comprehensive Review** – This Water Use Efficiency element activity includes agricultural and urban conservation, as well as recycling and desalination.

**Funding:** GF

Schedule: Summer 2006

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**Delta Improvements Package** - Coordinate activities of Water Quality and Conveyance programs through the Delta Improvements Package.

**Funding:** GF

Schedule: Ongoing.

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# Public Involvement and Outreach

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## **Financing:**

In recent months, staff has dedicated significant resources to working with agencies and stakeholders in an open and transparent process to discuss the issues regarding the costs and benefits in this Finance Plan. These conversations have taken place at BDPAC and Authority meetings, with BDPAC Subcommittees, and in a series of topic-focused public meetings with stakeholder and agency representatives.

Below is a schedule of the process used to develop the Finance Plan in 2004:

- June Authority Meeting -- Presented summary of expected cost estimates, available funding and unmet needs.
- July BDPAC Meeting -- Presented updated funding targets and available funding, described process and schedule, and reviewed preliminary finance strategies.
- August Authority Meeting -- Presented revised funding targets, discussed preliminary finance strategies, reviewed process and schedule, and highlighted issues.
- August through September – Met with agencies, stakeholders and public interests to identify funding issues and to the extent possible reach agreement on cost allocations.
- September BDPAC Meeting – Presented and had in-depth discussion on Issue Papers. BDPAC meeting also served as public workshop to ensure broader input.
- September– Met with agencies, stakeholders and public interests to further discuss targets and possible cost-share arrangements.
- October Authority Meeting – In-depth presentation on Draft Finance Plan for information and discussion.
- November workshop – Presented and received comments on Final Draft Finance Plan
- December Joint Authority/BDPAC Meeting – Final Finance Plan was presented to BDPAC and the Authority at their December 2004 joint meeting for comment by BDPAC and final approval by the Authority.

Staff is currently in the process of updating finance information as part of the Refocusing effort for Year 6 and beyond. Cost estimates will be updated, and additional public discussion of program benefits and beneficiaries is expected in the fall 2005. Below is a schedule of the process to be used in developing the options over the next few months:

## **Annual and Multi-year Program Planning:**

Each year the Authority oversees and coordinates the preparation of annual and multi-year program plans for the 11 CALFED program elements. Below is a schedule of the process that is used each year, with slight variations in dates, in developing the program plans:

- February Joint Authority/BDPAC Meeting – The Authority and BDPAC receive the schedule and process for the program plans in the upcoming year.
- February – May – Comments on the draft plans are solicited from the BDPAC subcommittees and the public. BDPAC subcommittees discuss relevant program plans and help identify outstanding issues within that element. The subcommittees and members of the public are

encouraged to ask questions of the implementing agency staff prior to submitting their comments and recommendations to BDPAC committee.

- April – The Authority and BDPAC as well as members of the public, comment and recommend edits to the program plans.
- August – BDPAC makes a recommendation to the Authority and the Authority approves the program plans.

#### **Tribal:**

- April 2004- Reclamation/DWR conducted a field tour of Upper San Joaquin Basin Storage Investigation (USJBSI) for those tribes potentially impacted by this project.
- October 2004- Reclamation/DWR provided an overview of the Upper San Joaquin Basin Storage Investigation (USJBSI) to the potentially tribes affected by the project.
- March 2004 –Reclamation/DWR conducted an overview of Economic and Social Considerations in Reclamation Feasibility Studies.
- July 2004 - a meeting was held with the Winnemem Wintu Tribe, the Bureau of Reclamation and the Authority's Environmental Justice Coordinator to discuss the tribe's issues of concern.
- Presentation on CALFED tribal program to Lake County Hinthl Environmental Resource Consortium.
- Authority's Tribal Coordinator invited to Big Valley Rancheria Water Rights meeting to discuss tribal water rights strategies with County of Lake.
- Attended monthly Statewide Native American Liaison's meetings to discuss broad issues of tribes within the state agencies.
- Participated in the coordination of the annual California Indian Days at the State Capitol.
- Shared and disseminated relevant tribal water information to state water agencies upon request.
- In coordination with Department of Water Resources and the Native American Heritage Commission a collaborative grant workshop postcard and mail-out to federally recognized Tribes and non-federally recognized Tribes was done using each other's resources.
- Hosted a Tribal Briefing on Senate Bill 18, Chapter 905 Burton – Traditional tribal Cultural Places. Approximately 50 tribal representatives and other interested parties attended.
- Coordinated four Tribal Grant Workshops with Authority, DWR, Bureau of Reclamation, and State Water Resources Board for tribes in Northern, Central and Southern California.

# Funding

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<b>Oversight and Coordination</b> (\$ in millions)	Yr 6	Yr 7	Yr 8	Yr 9	Total
State <sup>1</sup>	\$7.5	\$7.5	\$7.5	\$7.5	<b>\$30.0</b>
Federal <sup>2</sup>	\$4.2				<b>\$4.2</b>
<b>Available Funding Total</b>	<b>\$11.7</b>	<b>\$7.5</b>	<b>\$7.5</b>	<b>\$7.5</b>	<b>\$34.2</b>
<p>1. State funding includes final enacted budget for FY 05-06 for the California Bay-Delta Authority (Authority), Department of Water Resources (DWR), Department of Fish and Game (DFG), State Water Resources Control Board (SWRCB), Department of Conservation (DOC), State Lands Commission (SLC), and the San Francisco Bay Conservation and Development Commission (BCDC).</p> <p>2. Federal funds include President's budget for the U.S. Bureau of Reclamation (Reclamation), U.S. Army Corps of Engineers (USACE), and the National Marine Fisheries Service (NMFS). Federal appropriations beyond Year 6 are unknown.</p>					

# Funding By Task

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<b>Oversight and Coordination</b> (\$ in millions)	Yr 6	Yr 7	Yr 8	Yr 9	Total
Executive/Legal/Contracts/Fiscal/HR/IT	\$10.04	\$5.79	\$5.79	\$5.79	\$27.41
Public Affairs	\$0.39	\$0.39	\$0.39	\$0.39	\$1.57
Environmental Justice	\$0.10	\$0.10	\$0.10	\$0.10	\$28.98
Support for BDPAC	\$0.02	\$0.02	\$0.02	\$0.02	\$0.07
Program Tracking	\$0.07	\$0.07	\$0.07	\$0.07	\$0.27
Regional Coordination	\$0.22	\$0.22	\$0.22	\$0.22	\$0.34
Finance Planning	\$0.21	\$0.21	\$0.21	\$0.21	\$0.82
Environmental Coordination	\$0.61	\$0.61	\$0.61	\$0.61	\$2.45
Tribal Relations	\$0.08	\$0.08	\$0.08	\$0.08	\$3.27
<b>Available Funding Total</b>	<b>\$11.7</b>	<b>\$7.5</b>	<b>\$7.5</b>	<b>\$7.5</b>	<b>\$34.2</b>